

# Oldham Borough Council



**Council Meeting**  
**Wednesday 12 September 2018**



## OLDHAM BOROUGH COUNCIL

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,  
CIVIC CENTRE, OLDHAM

Tuesday, 4 September 2018

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 12 September 2018 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:

### Open Council

- 1 Questions to Cabinet Members from the public and Councillors on ward or district issues

*(15 minutes for public questions and 25 minutes for Councillor questions)*

### Formal Council

- 2 To receive apologies for absence
- 3 To order that the Minutes of the meeting of the Council held on 11th July 2018 be signed as a correct record (Pages 1 - 40)
- 4 To receive declarations of interest in any matter to be determined at the meeting
- 5 To deal with matters which the Mayor considers to be urgent business
- 6 To receive communications relating to the business of the Council
- 7 To receive and note petitions received relating to the business of the Council (Pages 41 - 42)

*(time limit 20 minutes)*

- 8 Outstanding Business from the previous meeting

*(time limit 15 minutes).*

Councillor Stretton to MOVE and Councillor Haque to SECOND:

### Tyred Campaign

“On Monday 10 September 2012 a coach bound for Liverpool carrying 53 people from the Bestival music festival on the Isle of Wight, left the road and crashed into a tree instantly killing Michael Molloy (18), Kerry Ogden (23) and the coach driver, Colin Daulby (63), and left others with life-changing injuries. The inquest into the crash found that the front nearside tyre which was actually older than the coach itself, at 19 years, was responsible for the crash. In 2014, Liverpool City Council unanimously agreed on a motion in support of Michael’s mother Frances calling for a change in the law requiring a ban on tyres older than six years on commercial vehicles. Despite the

widespread public and political support for this campaign, no change in the law has been made, shamefully leaving others at risk from faulty and dangerous tyres. Council notes that Frances Molloy has launched “Tyred” – the official campaign to pressure Government – to change the law to ban the use of tyres older than ten years on commercial vehicles.

Council wholeheartedly supports “Tyred” and asks the Leader of the Council to write to the Prime Minister and the Leader of the Opposition asking them to commit to cross-party support for a change in the law.

Council further resolves to support the “Tyred” campaign until such a change in the law is achieved and to draw the attention of the Local Government Association, especially its Environment and Transport Board, to this Council’s view that the concerns should be fully addressed. Council requests that the Leader copies the Chair of the LGA’s Environment and Transport Board into the letter to the Prime Minister and the Leader of the Opposition.

Finally, Council asks the Chief Executive to write to all schools in the Borough asking them to require coach and bus operators that they use for school trips etc to adhere to the provisions set out in the Tyred campaign. Council should also ask officers to look at our own procurement procedures with a view to inserting an appropriate clause in any contracts with commercial operators and to also ensure that this standard applies to our own vehicle fleet.”

9 Youth Council

*(time limit 20 minutes)*

10 Leader and Cabinet Question Time

*(time limit 30 minutes – maximum of 2 minutes per question and 2 minutes per response)*

- 11 To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive responses from Cabinet Members (Pages 43 - 52)

*(time limit 20 minutes):-*

a) 25<sup>th</sup> June 2018

b) 23<sup>rd</sup> July 2018

12 Notice of Administration Business

*(time limit 30 minutes)*

Motion 1

Councillor Roberts to MOVE and Councillor Leach to SECOND:

Action on Social Housing

This Council notes the delayed publication of the Government’s Green Paper ‘New deal for social housing’ which finally appeared in August 2018 and the promise that this

would be "the most substantial report of its kind for a generation" by the then-housing secretary Sajid Javid.

While this Council welcomes the stated commitment to improve access to social housing and some of the individual proposals in the Green Paper e.g. dropping the forced sale of high-value homes and the limitation of the introduction of Right To Buy for Housing Association tenants to a trial in the Midlands, we also believe that this is a missed opportunity falling far short of the action needed to address the housing crisis in Oldham and across the country. One significant contribution would be to suspend the 'Right to buy' legislation. Nor does the Green Paper offer any proposals to mitigate the adverse impact of Universal Credit on landlords and tenants.

Oldham Council remains committed to working in partnership with housing providers and using all the resources available to meet the urgent and increasing housing need in the borough. Work is underway to produce a revised and updated Housing Strategy for Oldham to be completed by March 2019.

Council resolves to:

1. Continue to press the Government to provide additional resources to both replace the homes lost to social rent by 'Right to buy' and to provide badly needed new homes at a social rent both in our response to the Green Paper and through working with the GMCA and the LGA to bring forward proposals that meet local needs
2. develop Oldham's Housing Strategy to provide a comprehensive housing offer for local people with an emphasis on increasing the numbers of homes available for social rent
3. explore new ways of providing homes in partnership with local providers and including by investigating the option of setting up a Housing Development Company

## Motion 2

Councillor Chauhan to MOVE and Councillor M Bashforth to SECOND:

### Creating a healthy and thriving Oldham

Oldham Council notes:

- That good health is more than the lack of disease or illness.
- The World Health Organisation (WHO) has estimated that 13 million deaths annually are attributable to preventable environmental causes. WHO estimates that 24% of the global disease burden (healthy life years lost) and 23% of all deaths (premature mortality) are attributable to environmental quality.
- For Oldham residents to thrive good mental, physical and social wellbeing is essential.
- Health and wellbeing has an important relationship to income, quality employment, decent housing, access to basic services including education, physical activity, a good quality built environment, the natural environment and cultural and social fulfilment.
- That access to affordable, quality healthy food is essential to good health.
- The number of environmental factors locally, such as the sale of harmful products and unhealthy food, impacts directly on health in our communities.
- Environmental factors within Oldham have resulted in a higher than the national average number of deaths from heart disease and smoking related illness, and vast health inequalities and gaps in life expectancy between different parts of our borough
- Of particular concern is the health of young people and Oldham has unacceptably high levels of childhood obesity, young people smoking and children with poor dental

hygiene. Furthermore, low quality environments impact upon the quality of mental health

This Council believes:

1. That immediate action is required to eradicate environmental factors contributing to poor health and wellbeing of residents
2. The council and its partners has an important role to play to protect health and wellbeing of residents

This council resolves:

1. To create a Health Impact Assessment (HIA) process as a means of evidence-based policy in order to make improvements in health and wellbeing. Any policy, project or programme that does not necessarily have health as its primary objective will be subject to a robust Health Impact Assessment
2. To use this process to develop Health Improvement Zones in areas where environmental factors have a significant detrimental impact on the health and wellbeing of local communities, developing additional policies where needed e.g. Supplementary Planning Documents aimed at managing the availability of unhealthy take away food.

### Motion 3

Councillor Jacques to MOVE and Councillor Ball to SECOND:

#### Tackling child hunger

This Council notes

1. That the numbers of children living in poverty continues to rise. In Oldham in 2017, 40.66% of our children lived in poverty (the 7<sup>th</sup> highest across the UK) including 62.11% of Coldhurst Ward's children, the highest rate in the UK. Government policy, including welfare reform and the impact of full service Universal Credit, underpins this increase.
2. That Oldham Council, working with many local partners, has taken steps to tackle food poverty and to ensure that children receive award winning nutritious school meals. However, during school holidays many children, especially those entitled to Free School Meals, go hungry
3. The pilot work done by Oldham Council, If Oldham, the Food Bank and local community and church groups this summer to provide free lunches for children.

This Council believes that every child has the right to a balanced and adequate diet and resolves to support efforts to provide free lunches for those who need them during school holidays including

1. To investigate and apply for additional sources of funding, including using District budgets where possible and appropriate
2. To research different models of tackling holiday hunger including 'Feed and Read' and 'Feeding Britain' and to put together an strategy that best meets Oldham's needs using Council and community resources such as libraries, community and leisure centres and faith buildings
3. To introduce an Oldham programme to alleviate child holiday hunger as soon as practically possible

## 13 Notice of Opposition Business

*(time limit 30 minutes)*

### Motion 1

Councillor Heffernan to MOVE and Councillor Harkness to SECOND:

### Keeping Our Villages and Rural Areas HGV Free

Council notes that:

- HGVs and large vehicles can bring small villages and rural areas to a standstill when these vehicles are too large to navigate smaller roads.
- This has happened most recently on April 26 in Delph when a large articulated lorry blocked the junction of Grains Road and King Street bringing chaos to the village for four hours.
- These situations often occur because drivers of these vehicles chose to ignore displayed weight or width restrictions or fail to use a satnav system specifically designed for lorries.
- The Police do not always have the resources to enforce these restrictions, yet Councils outside London and Wales are currently prevented from doing so because the Government has failed to bring Part 6 of the Traffic Management Act 2004 into force for Councils in the rest of England.
- Lorry satnavs are like normal car satnavs, but they include bridge heights, narrow roads, and roads unsuitable for trucks. In addition, they allow the driver to enter the lorry's dimensions – height, width, weight and load – so they are only guided along suitable roads. Their cost is slightly more than that of a standard car sat-nav.

Council further notes that, in several parts of England, Lorry Watch schemes have been established. These are run by local residents who record instances of vehicles flouting weight and width restrictions, and report them to a Parish Council Coordinator, the Police or their Council Trading Standards Department.

This Council:

- Supports the position of the cross-party Local Government Association that the Government should bring Part 6 of the Traffic Management Act 2004 into force for all relevant English councils with immediate effect and legislate so all HGVs and large vehicles are required to install suitable satnavs designed for lorries and large vehicles.
- Believes that establishing Lorry Watch Schemes in various parts of the Borough is worthy of consideration.

Council resolves to:

- Ask the Chief Executive to write to the Secretary of State for Transport requesting the Government bring Part 6 of the 2004 Traffic Management Act into force and legislate to make the use of suitable satnavs for HGVs and other large vehicles mandatory.
- Ask the Chief Executive to seek the support of our three local MPs and the Mayor of Greater Manchester for this position.
- Ask the Overview and Scrutiny Board to examine the merits and practicalities of establishing a Lorry Watch scheme in various parts of the Borough, in conjunction with the District Executives, the Parish Councils, residents' associations, and the Police.

## Motion 2

Councillor Williamson to MOVE and Councillor H Gloster to SECOND:

### Period Poverty

This Council notes that:

- A survey by Plan International UK found that 1 in 10 teenage girls had been unable to afford sanitary products;
- 56% of teenage girls said they would rather be bullied at school than talk to their parents about periods;
- This is particularly problematic for girls from low-income families who see their parents struggling to make ends meet and feel reluctant to ask them to add sanitary products to the weekly shop;
- In many cases, as a result, they may lose a significant number of days of schooling;
- Regrettably, even women in low-income employment are sometimes unable to afford such products when struggling to meet household bills and feed their families;
- Ironically only female prisoners have a statutory right to access free sanitary products.

Council believes in a country as well-off as Britain 'Period Poverty' is a scandal that should be ended.

Council commends:

- The Scottish Government for its commitment to tackle 'Period Poverty' by introducing free sanitary products in all educational establishments, and notes that Scotland was one of the first countries to pilot a scheme to young women and girls in need in Aberdeen;
- The project recently established by the 21<sup>st</sup> Oldham Friezland Rangers and the charity Red Box whereby members of the public can donate sanitary products in branded boxes located in prominent places for re-distribution to students in need attending our local schools and colleges.

Council resolves to:

- Ask the Overview and Scrutiny Board and Health and Well-being Board, working with relevant Cabinet Members, officers and partners, to explore with local secondary schools and colleges how sanitary products can be made available free to students in their establishments;
- Ask the Chief Executive to write to the Secretary of State for Education and Chancellor asking the Government to scrap the VAT levied on female hygiene products as soon as is practicable and in the meantime to use the VAT collected on these products to fund the provision of free sanitary products for girls and women in need.

## Motion 3

Councillor Turner to MOVE and Councillor C Gloster to SECOND:

### Fur Free Markets

This Council notes that:

- The United Kingdom has outlawed the farming of animals for their fur on ethical grounds since 2000 and that the use of one of the most common traps used to catch animals for their fur has been illegal for many years.
- Nonetheless fur products are imported from overseas nations, particularly China, where such bans do not operate and where there is virtually no animal



welfare legislation in force.

- Real fur comes from animals raised in deplorable conditions or trapped in the wild and killed inhumanely.
- Regrettably these products are often found for sale on public markets in the UK and customers can inadvertently buy them thinking them to be made of imitation fur.

Accordingly Council resolves to:

- Prohibit the sale of any product wholly or partially made with real animal fur on Council owned land and at Council run or Council leased markets. This ban to cover such items as fur coats, vintage fur, fur shawls, garments with fur trim, fur pompom hats, and fur accessories and trinkets.
- Support the Fur Free Markets campaign of the animal welfare charity, Respect for Animals, the UK's leading anti-fur organisation, by:
  - Becoming a signatory to the initiative.
  - Seeking the advice and assistance of the charity in the enforcement of this ban.

- 14 To note the Minutes of the following Partnership meetings and the relevant a spokespersons to respond to questions from Members (Pages 53 - 64)

*(time limit 7 minutes)*

MioCare Board	14 <sup>th</sup> May 2018
Oldham Leadership Board	12 <sup>th</sup> July 2018

- 14 To note the Minutes of the following Joint Authority meetings and the relevant b spokespersons to respond to questions from Members (Pages 65 - 122)

*(time limit 8 minutes):-*

Transport for Greater Manchester	15 <sup>th</sup> June 2018 (AGM) 15 <sup>th</sup> June 2018
Greater Manchester Combined Authority	29 <sup>th</sup> June 2018 (AGM) 29 <sup>th</sup> June 2018
Association of Greater Manchester Authorities	29 <sup>th</sup> June 2018
National Park Authority	25 <sup>th</sup> May 2018
Greater Manchester Health and Care Board	11 <sup>th</sup> May 2018

- 15 Update on Actions from Council (Pages 123 - 136)
- 16 2017/18 Annual Statement of Accounts (Pages 137 - 346)  
Due to the size of appendices, copies will be available in the Group Rooms, Access Oldham, Civic Centre, West Street, Oldham, The Civic Entrance, Civic Centre, West Street Oldham
- 17 Treasury Management Review 2017/18 (Pages 347 - 372)

18 Proposed changes to the Transport for Greater Manchester Committee and updated Committee and Outside Bodies Grids

Report to follow.

19 Political Balance Review

Report to follow.

20 Charitable Trust Committee - Amendments to Terms of Reference

Report to follow.

**NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.**

A handwritten signature in black ink that reads "Carolyn Wilkins". The signature is written in a cursive, flowing style.

**Carolyn Wilkins  
Chief Executive**

**PROCEDURE FOR NOTICE OF MOTIONS**  
**NO AMENDMENT**

MOTION – Mover of the Motion to MOVE



MOTION – Secunder of the Motion to SECOND – May reserve right to speak



DEBATE ON THE MOTION: Include Timings



MOVER of Motion – Right of Reply



VOTE – For/Against/Abstain



Declare outcome of the VOTE

**RULE ON TIMINGS**

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

## WITH AMENDMENT

